LINE-ITEM VETO/Entitlement-Tax Legislation & the Deficit

SUBJECT:

Legislative Line Item Veto Act of 1995...S. 4. Coats motion to table the Hollings amendment No. 404 to the Dole substitute amendment No. 347.

ACTION: MOTION TO TABLE AGREED TO, 52-46

SYNOPSIS: Pertinent votes on this legislation include Nos. 109-110 and 112-115.

As reported, S. 4, the Legislative Line Item Veto Act of 1995, will grant the President enhanced power to rescind spending in appropriations bills, and direct (generally entitlement) spending bills. Rescissions would remain in effect unless Congress passed a disapproval resolution and, if necessary, overrode a presidential veto by the usual two-thirds margin in both Houses.

The Dole substitute amendment would replace the provisions of S. 4 with provisions that would mandate the separate enrollment as bills of line items in all spending bills, in all bills containing new or expanded direct spending programs, and in all bills containing targeted tax benefits.

The Hollings amendment would amend the Budget Act by applying to budget resolutions the current 10-year pay-as-you-go point of order against considering direct-spending or receipts legislation that would increase the deficit.

Debate was limited by unanimous consent. Following debate, Senator Coats moved to table the Hollings amendment. Generally, those favoring the motion to table opposed the amendment; those opposing the motion to table favored the amendment.

Those favoring the motion to table contended:

The goal of this amendment is laudable. However, it is not germane to the issue at hand. The debate on S. 4 is on whether the President should be given the line-item veto power, and if so, in what form. It has nothing to do with internal Senate rules on the consideration of budget resolutions. The Budget Committee already rejected an identical amendment by the Senator from South Carolina during its consideration of this bill, but it did not reject the concept. In fact, the Chairman of the Budget Committee has promised to hold hearings on the Hollings amendment. We agree with this approach. We favor the motion to table, but our votes are

(See other side)

	YEAS (52)			NAYS (46)			NOT VOTING (2)	
Republicans Democrats		Republicans	Der	nocrats	Republicans (1)	Democrats (1)		
	(51 or 96%) (1 or 2%)		(2 or 4%)	(44 or 98%)				
Abraham Ashcroft Bennett Bond Brown Burns Chafee Coats Cochran Cohen Coverdell Craig D'Amato DeWine Dole Domenici Faircloth Frist Gorton Gramm Grams Grassley Gregg Hatch	Helms Hutchison Inhofe Kassebaum Kempthorne Kyl Lott Lugar Mack McCain McConnell Murkowski Nickles Packwood Pressler Roth Santorum Simpson Smith Snowe Specter Stevens Thomas Thompson Thurmond Warner	Feinstein	Campbell Jeffords	Akaka Baucus Biden Bingaman Boxer Bradley Breaux Bryan Bumpers Byrd Conrad Daschle Dodd Dorgan Exon Feingold Ford Glenn Graham Harkin Hollings Inouye	Johnston Kennedy Kerrey Kerry Kohl Lautenberg Leahy Levin Lieberman Mikulski Moseley-Braun Moynihan Murray Nunn Pell Pryor Reid Robb Rockefeller Sarbanes Simon Wellstone	EXPLANAT 1—Official I 2—Necessar 3—Illness 4—Other SYMBOLS: AY—Annou AN—Annou PY—Paired PN—Paired	nced Yea nced Nay Yea	

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without prejudice; our objections are solely procedural.

Those opposing the motion to tabled contended:

The Hollings amendment is about truth in budgeting on budget resolutions. At present, every committee in the Senate except the Budget Committee has to operate under the 10-year pay-as-you-go rule. Senators may soon regret this exemption. While we favor many elements of the Contract with America, we oppose others because they will prove to be very costly over the long-term. If the Contract with America is fully implemented it will cost \$188 billion in its first 5 years. However, in the second 5 years it will cost an additional \$450 billion. Most of these expensive elements are likely to be considered on the budget resolution in just a few weeks. Without the Hollings amendment, there will be no consideration of these costs in the second 5 years. For example, the Republicans' capital gains tax cut proposal will cost \$28.4 billion in the first 5 years, but will post a revenue loss of \$91.9 billion over the next 5 years.

The arguments raised against this amendment are that S. 4 is an inappropriate vehicle to which to attach it and that we should wait for the Budget Committee to act. On the first point, if the parliamentarian were to have to rule, he would find that this amendment is germane because the underlying bill also will amend the Budget Act. On the second point, we do not have time to wait. The budget resolution that is likely to make these short-sighted promises in the Contract with America will be on the floor in a few weeks. If we wait to try and pass the Hollings amendment then, it will be subject to a 60-vote point of order under the Byrd rule. Therefore, the time is right, and the cause is right, so this amendment should not be tabled.